



## Adults and Safeguarding Committee

17 February 2020

<b>Title</b>	<b>Update on the Delivery of the Prevent Duty</b>
<b>Report of</b>	Chairman of the Adults and Safeguarding Committee
<b>Wards</b>	All
<b>Status</b>	Public
<b>Urgent</b>	No
<b>Key</b>	No
<b>Enclosures</b>	None
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### Summary

Prevent is part of the Government's counter-terrorism strategy CONTEST and aims to provide support and re-direction to vulnerable individuals at risk of being radicalised into terrorist-related activity before any crimes are committed.

The Counter-Terrorism and Security Act 2018 requires specified authorities, in the exercise of their functions, to have due regard to the need to prevent people from being drawn into terrorism.

As the Prevent Duty requires statutory bodies to protect vulnerable adults from radicalisation, the following report is needed to update the Adult and Safeguarding Committee regarding progress of delivery of the Prevent Duty in Barnet. The Committee is asked to note the contents of the report. This update on Prevent delivery will include:

- an update on the revised Barnet Prevent Risk Assessment
- an Update on Prevent case management
- an update on training delivery

## Officers Recommendations

1. That the Adults and Safeguarding Committee note the contents of this report.

### 1. WHY THIS REPORT IS NEEDED

1.1 Section 21 of the Counter Terrorism and Security Act 2015 places a duty on certain bodies to have “due regard to the need to prevent people from being drawn into terrorism”.

1.2 The Government’s Prevent Strategy<sup>1</sup> was published in 2011 and forms part of an overall Counter Terrorism Strategy known as CONTEST. The Contest Strategy was reviewed in 2018 and has four elements which are detailed below:

- Pursue
- Protect
- Prepare
- **Prevent**

Prevent is a key part of the Contest Strategy which aims to stop people from becoming terrorists or supporting terrorism through early intervention.

1.3 In December 2017, the Barnet Council Prevent Strategy (2017-2020) was launched with the overriding objective:

*‘to keep the people of Barnet safe by accurately identifying people vulnerable to being drawn into terrorism and/or violent extremism and to safeguarding children and adults by providing early intervention to protect and divert people away from being drawn into terrorist activity’*

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<sup>1</sup> For further information regarding Prevent delivery, read ‘the Prevent Duty Guidance: for England and Wales’. ([https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/445977/3799\\_Revised\\_Prevent\\_Duty\\_Guidance\\_\\_England\\_Wales\\_V2-Interactive.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/445977/3799_Revised_Prevent_Duty_Guidance__England_Wales_V2-Interactive.pdf))

- 1.4 This report will specifically update the Adult and Safeguarding Committee on the following:
- Overview of the Barnet Prevent risk assessment and revised Action Plan.
  - Update on Barnet Channel Casework.
  - Performance in relation to Prevent training delivery.

## **2. Barnet Counter Terrorism Risk Assessment**

- 2.1 The Prevent Coordinator and Prevent Education Officer have developed a revised Barnet Radicalisation and Counter Terrorism Risk Assessment document and Action Plan, following consultation. The consultation process included the Council Management Team within the local authority, Managers within local Probation Service providers, Barnet Homes, Barnet CCG and Barnet Enfield and Haringey Mental Health Trust and the Barnet Prevent Delivery Group (a sub-group of the Safer Communities Partnership Board which oversees delivery of the Prevent Duty in Barnet). This consultation was undertaken to inform the development of the risk assessment.
- 2.2 Partners were asked to consider a questionnaire circulated by the Prevent Coordinator to identify any concerns in relation to radicalisation, or the promotion of narratives promoting violent extremism or terrorism. Responses were reviewed by the Prevent Coordinator and these informed Barnet's submission to the SO15 Counter Terrorism Police command for this year's London North Counter Terrorism Local Profile (CTLP). The CTLP is a document produced by the SO15 Counter Terrorism Police unit identifying the threat and vulnerability from terrorism and extremism relating to terrorism in local areas.
- 2.3 The Barnet Radicalisation and Counter Terrorism Risk Assessment was then reviewed by the Barnet Prevent Delivery Group on 26/09/2019. An accompanying Action Plan has been revised incorporating the key actions highlighted in the risk assessment as necessary to mitigate each identified area of risk.
- 2.4 These documents will be reviewed annually, and in the event of any significant change in risk. The documents will inform and drive the implementation of Prevent within Barnet Council between 2020 to 2024, in line with the Barnet Corporate Plan 2019-2024 which includes the objective of Barnet supporting and enabling "safe and strong communities where people get along well" with a commitment to "preventing radicalisation".
- 2.5 The local Prevent Risk Assessment and Action Plan documents have been reviewed by the Council Management Team and the Prevent Coordinator will meet with each director in January and February to ensure the risk assessment is agreed and understood and that each workstream lead will ensure implementation of relevant actions. The documents will be presented to the Community Leadership and Libraries Committee for approval in April 2020.

## **3. Update on Prevent Case Management Performance**

- 3.1 Channel is a voluntary programme which focuses on providing support and early intervention to safeguard children and adults identified as being at risk of being drawn into terrorism or extremism by:
- Identifying the individuals at risk
  - Assessing the nature and extent of that risk
  - Developing the most appropriate support plan for the individuals concerned

The Channel Panel is chaired by a Barnet Community Safety Manager and is a multi-agency panel. Panel members act as SPOCs (Single Points of Contact) for their organisations. As such they will be expected to raise awareness around this agenda within their work areas and they provide advice and guidance to practitioners within their organisation.

- 3.2 The Barnet Channel Panel has consistent participation from the Counter Terrorism Command (SO15) Police Team, Multi-Agency Safeguarding Hub (MASH) which is represented by the Senior Practitioner and Prevent Lead, Barnet CCG which is represented by the Adult Safeguarding Lead and the Barnet, Enfield and Haringey Mental Health Trust who are represented by their Prevent Lead (the Head of Non-Clinical Risk). In addition, the manager of the Approved Mental Health Practitioner (AMHP) Team attends each Channel Panel meeting to provide advice on case discussions where mental health issues are evident.
- 3.3 Eleven Channel Panel meetings were held in 2020 with high levels of attendance from all partner agencies.

#### **4. Performance on the training of Council Staff and Partnership**

- 4.1 The Prevent Multi-Agency Action Plan outlines the statutory duty to provide training to ensure that Barnet and Partnership staff are able to recognise signs that an individual may be vulnerable to being radicalised, and able to respond appropriately to reduce that risk. The Workshop to Raise Awareness of Prevent (WRAP) provides information and guidance that enables staff to fulfil their duties within the Prevent Duty.
- 4.2 Barnet Council has embarked on a refreshed programme of training using the Home Office WRAP3 module. The refreshed programme of training delivery was launched in December 2017.
- 4.3 Due to the need to safeguard those individuals most vulnerable, the training rollout has focused initially on frontline safeguarding staff within Family Services and Adults and Health Services including Mental Health practitioners. In 2018 and 2019, training delivery was expanded to include other relevant workstreams and relevant partnership agencies who deliver services to vulnerable people in Barnet.

- 4.4 Table 1 below highlights progress in delivery of WRAP sessions within Adults and Health between 01 January 2018 (when the WRAP training programme was launched) and 31 December 2020.

**Table 1**

<b>Responsible department/organisation</b>	<b>Number of Staff requiring training</b>	<b>Number of staff trained</b>	<b>Number of WRAP3 sessions delivered between Jan 2018 and Dec 2020</b>
Adults and Health	302 (staff currently in post)	287	35

- 4.6 The Prevent Coordinator delivers monthly training sessions which are offered to all local authority staff and partnership staff operating in the local authority. Regular liaison takes place with the Adults and Health Workforce Development team to ensure that staff requiring WRAP training are invited to these sessions.
- 4.7 Work will be undertaken to review the current Adults and Health workforce to identify staff who have not undertaken WRAP training in the past 36 months and those members of staff will be prioritised in 2020.
- 4.8 The Prevent Coordinator has provided training to the National Probation Service and London Community Rehabilitation Company operational teams in Barnet. Training has also been provided to the Violence Against Women and Girls (VAWG) Network and a Counter Terrorism briefing was provided to Barnet CCG by SO15 Police colleagues.
- 4.9 All NHS trusts deliver Prevent training internally to staff. The Prevent Coordinator has received confirmation that the Trusts are meeting their targets for training delivery.

## **5. REASONS FOR RECOMMENDATIONS**

- 5.1 As part of the Prevent strategy, the Prevent Coordinator is required to provide the Adults and Safeguarding Committee with an annual update on prevent delivery. The Committee is asked to provide comment on the report.

## **6. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

6.1 None in the context of this report.

## **7. POST DECISION IMPLEMENTATION**

7.1 The documents referred to in this report will be presented to the Community Leadership and Libraries Committee for agreement and sign-off in April 2020.

## **8. IMPLICATIONS OF DECISION**

### **8.1 Corporate Priorities and Performance**

The Barnet Council Corporate Plan for 2019 to 2024 aims to achieve the following outcomes for the borough focus on place, people and communities:

- A pleasant, well maintained borough that we protect and invest in
- Our residents live happy, healthy, independent lives with the most vulnerable protected
- Safe and strong communities where people get along well

The effective implementation of the Barnet Prevent Action Plan supports Barnet in achieving the commitment set out in the corporate plan that Barnet will be amongst the safest places in London, with high levels of community cohesion, and residents feeling safe.

### **8.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

8.2.1 The Prevent Coordinator, Prevent Education Officer posts are funded through Home Office Grant Agreements which are refreshed annually. All projects proposed for 2020 would be funded directly by the Home Office if approved. The costs of WRAP training for Adults and Health staff are met within existing budgets. There is no risk to Home Office funding for Prevent posts in the 2020-2021 financial year. As such, there are no financial implications for the Adults and Safeguarding Committee arising from this report.

### **8.3 Social Value**

8.3.1 Not relevant in the context of this report

## **8.4 Legal and Constitutional References**

8.4.1 **The** Counter-Terrorism and Security Act 2015 contains a duty on specified authorities to have due regard to the need to prevent people from being drawn into terrorism. This is also known as the Prevent duty. There is statutory guidance issued under section 29 of the Act. that the authorities subject to the provisions must have regard to when carrying out the duty. (The Revised Prevent Guidance for England and Wales (2015))

8.4.2 According to the Council's Constitution, Article 7, the Adults and Safeguarding Committee have;

(1) Responsibility for all matters relating to vulnerable adults, adult social care and leisure services.

## **8.5 Risk Management**

8.5.1 Risk management varies according to the different initiatives and individuals being supported through the Prevent duty. The partnership or appropriate agencies are made aware of risks and actions to mitigate the risks are agreed and put in place. There is always risk that the partnership may not achieve the targets set due to factors outside its direct control – however there is strong partnership working in place enabling agencies to identify and highlight risk and be open to addressing the risk collectively.

## **8.6 Equalities and Diversity**

8.6.1 Section 149 of the Equality Act 2010 sets out the public sector equality duty to which the authority must have due regard. The Council's public sector equality duty is set out in s149 of the Equality Act 2010:

A public authority must, in the exercise of its functions, have due regard to the need to —

- Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex and sexual orientation.

The London Borough of Barnet Prevent Strategy 2019-2024 and the services

delivered as part of this strategy take into account the protected characteristics to ensure services are accessible and fair to all sections of the community.

## **8.7 Corporate Parenting**

8.7.1 Prevent training is currently being rolled out to teams across Children and Young People Services, including teams responsible for supervising looked after children. In recent months, WRAP sessions have been delivered to staff in the Onwards and Upwards (corporate parenting) team, the Fostering & Adoption Team and Children in Care teams to ensure staff are aware how to refer concerns where a child is assessed to be vulnerable to radicalisation. In recent months, cases of concern have been referred appropriately which indicates that the process is embedded.

## **8.8 Consultation and Engagement**

8.8.1 Consultation is undertaken with stakeholder groups as follows:

- The Prevent Delivery Group has met quarterly and provided updates to the local Barnet partnership on Prevent and Community Engagement issues.
- Annual Prevent update reports and briefings are provided to the following boards:

<b>Board</b>	<b>Area of Focus</b>	<b>Frequency</b>	<b>2019-2020 Prevent updates</b>
Barnet Council Management Team	Council progress on meeting duty	Bi-annual	<b>Most recent update:</b> 03 December 2019 <b>Next Update</b> March 2020
The Safer Communities Partnership Board	Partnership action and inter-agency working to respond to local risk	Annually	<b>Most recent update:</b> 26 July 2019 <b>Next Update</b> January 2020
The Children's Safeguarding Board (Executive committee)	Safeguarding Children and educational services	Annually	<b>Most recent update:</b> <b>24<sup>th</sup> January 2019</b> <b>Next Update</b> 30 January 2020
The Health and Wellbeing Board	Health, prevention and care	Annually	<b>Most recent update:</b> <b>24<sup>th</sup> January 2019</b> <b>Next Update</b> March 2020
The Adult Safeguarding Board	Adults at risk of abuse or neglect	Annually	<b>Most recent update:</b> <b>28<sup>th</sup> February 2019</b> <b>Next Update</b> February 2020.

## **8.9 Insight**

8.9.1 Not relevant in the context of this report.

## **9. BACKGROUND PAPERS**

9.1.1 Papers which inform this report:

- a. The Counter-Terrorism Strategy (CONTEST) 2018  
<https://www.gov.uk/government/publications/counter-terrorism-strategy-contest-2018>
- b. The Revised Prevent Duty Guidance for England and Wales (2015)  
<https://www.gov.uk/government/publications/prevent-duty-guidance>
- c. Barnet Prevent Strategy (2017 to 2020)  
<https://www.barnet.gov.uk/citizen-home/housing-and-community/community-safety/radicalisation.html>
- d. Counter Extremism Strategy (2018)  
<https://www.gov.uk/government/publications/counter-extremism-strategy>
- e. Building a Stronger Britain Together  
<https://www.gov.uk/guidance/building-a-stronger-britain-together>